still plays a dominant position in the imports of the whole economy, although to a smaller degree compared to the period we study. It is somewhat strange, however, to find that imports of roasted cocoa came from the US and not from such countries as Brazil, Ghana or Nigeria. This pattern of trade was due to the structure of shipping routes and to market imperfections in international trade. The sources of supply were easily located in the US because the trade routes of the Philippines with the major raw material suppliers were not established. The US accounted for a share of NNI import supplies amounting to 48 per cent of total NNI imports. This is 3 per cent higher compared to the share of imports from the US in total Philippine import (45 per cent) during the period. This deviation in share gives some (although insufficient) support to the assertion that the import substituting industries were largely imitations of goods previously imported from the US, so that many NNI were predisposed to buy their import supplies of semi-finished and other raw materials from the US. 9 Although the Laurel-Langley Agreement therefore stimulated some pattern of dependence on US import supplies, it is likely that the relatively higher relative share of the US in the NMI imports is accounted for by a different factor, emanating largely from the product composition of the import substituting NNI.

<sup>&</sup>lt;sup>9</sup>Appendix A, below, gives an idea of the nature of the products produced by NNI.

### IMPLIED TARIFF SUBSIDIES TO NNI IMPORTS

It is an important question to quantify the value of the tariff subsidies implied from MNI imports. These computations were made by using the nominal rates as found in the Tariff Code, allowing for any changes in tariff rates as we could best take note of. The preponderance of NNI imports from the United States and the existence of preferential rates of tariff for US goods made it important to examine the extent of the subsidies to imports coming from that country. The rate of tariff preference can be considered as a subsidy to US imports, and to another extent as a subsidy to NNI because they could import US goods relatively more cheaply. The rates of tax exemption of NNI, we noted earlier, were already diminishing from 1959-61; so were the preferential tariff rates on imports from the U.S. The implied tariff sidies were computed on a commodity-by-commodity basis. In view of the changes in some of the tariff schedules during the period, the effort proved quite a challenge and the meager results produce in this study do not quite measure up to the demanding tasks this effort consumed. In Appendix C, the methodology of the computation of all these tariff subsidies as well as more detailed tariff subsidies implied is given.

Since any foreign exchange allocations during the period of the study automatically gave the allocation quota recipient a high scarcity premium, the subsidy from tariffs would not have mattered much from the viewpoint of NNI. Their exist-

ence only further reduced the acquisition cost of imports thereby made an already high foreign exchange scarcity premium higher. On the side of the government, these tariff subsidies represented some customs revenues forgone. In view of the high scarcity premium to foreign exchange allocations, the absence of would not have probably subsidies Thus, within the subsidy range, we can asthese importations. sume that the demand for the imports were almost perfectly inelastic. Therefore, the revenues forgone by the government were real. In Table 12, it can be seen that forgone revenues as a result of the tariff subsidies was 4 per cent of total receipts of the Bureau of Customs in 1959, 12 per cent in 1960, and 8 per cent in 1961. Total revenues forgone during the three-year period mentioned was 8 per cent of total customs Table 13 shows the average subsidy rates from tariff by 1-digit SITC. Overall, the tariff subsidies from imports from the U.S. were relatively much more compared with those coming from other countries. This should not be surprising in view of the preferential trade agreement with the US. On the average, per peso f.o.b. imports of the new and necessary industries from 1949-61, additional 31 centavos represented revenues forgone by the Philippine government. In terms of importation from other countries, for every peso f.o.b. imports, 14 centavos represented the subsidy. The values of the subsidies are recorded in the last row, so that any interested reader can recompute these subsidies by 1-digit SITC.

Table 12. FOREGONE REVENUE AS PER CENT OF TOTAL CUSTOMS EARNINGS

231,078	8,370		
	0,070		4
264,044	31,510		12
311,505	24,481		8
806,627	64,361		8
	311,505	311,505 24,481	311,505 24,481

Source: Central Bank, Statistical Bulletin, for customs collections.

Table 13. AVERAGE SUBSIDY RATES FROM TARIFFS

C E		n	NITED	STAT	E S	0 1	HER (	COUNTR	IES
Code	Industry	Total	1959	1960	1961	Total	1959	1960	1961
			7						
0	Food	1.28	1.45	1.37	1.25	1.08	1.21	1.11	1.05
- 1	Beverages & Cobacco	1.32	,	1.37	1.25	1.66	1.66	1.	1.
2	Crude materials, except fuels	1.31	1.82	1.37	1.25	1.07	1.82	1.13	1.06
3	Mineral fuels, lubricants	1.30	1.45	1.37	1.25	1.06	1.05	1.07	1.03
4	Animal, vegetable oils & fats	1.35	1.45	1.37	1.25	1.23	1.53	1.17	1.20
2	Chemicals	1.32	1.45	1.37	1.25	1.09	1.13	1.10	1.07
9	Manufactured goods classified chiefly by materials	1.34	1.45	1.37	1.25	1.15	1.18	1.19	1.13
7	Machinery & transport equipment	1.31	1.45	1.37	1.25	1.08	1.12	1.10	1.06
80	Miscellaneous articles	1,33	1.45	1.37	1.25	1.20	1.51	1.20	1.11
6	Commodities & transactions not classified according to kind	1.37	1	1.37	1.25	2.00	2.00	2.00	2.00
	Tota1	1.31	1.46	1.37	1.25	1.14	1.45	1.15	1.08

See Appendix C.2 for more detail on computational methods and for 2-digit rates.

Tables 14 and 15 give the relative values of total subsidies of NNI imports by country of source by 1-digit SITC. The implied tariff subsidies on NNI imports from countries other than the US are higher than those from the US only in terms of imports of beverages and tobacco, crude materials, oils and fats, and other commodities. We recall from Table 5 much earlier that total NNI imports of these commodities account for 11.22 per cent of NNI imports, but that crude materials alone is responsible for 10.56 per cent of total NNI imports. Thus with the exemption of crude materials, the preponderance of non-US imports is only in terms of a relatively insignificant import group.

The findings that the implied tariff subsidies are higher for US simply follows from the fact that the US supplies the great bulk of NNI imports. The higher values of subsidies is due to the (bilateral) preferential tariff treatment of trade with the US on account of the Laurel-Langley Agreement.

### COMMENTS AND SUMMARY

This study summarizes the statistical compilation and analysis of unpublished data on the imports of the "new and necessary industries," as collected by the Tariff Commission during the year 1959 to 1961. With the help of the Tariff Code (and the revised tariff rates), we were able to report

Table 14, PER CENT DISTRIBUTION TOTAL NNI IMPORT SUBSIDIES

in stry in total in 1959 in 1960  23.02 1.06 16.48  0.01 - 0.01  10.01 - 0.01  10.01 - 0.01  10.01 - 0.01  10.01 - 0.01  10.024 0.12 0.20  10.024 0.12 0.20  10.037 0.03 0.62  10.02 2.46 0.97  11.02 2.46 0.97  11.00 100.00 100.00  42.130 3.378 21.000			N D	ITED	STA	T E S	. O T	HER	COUNT	TRIE
Food         23.02         1.06         16.48           Beverages & tobacco         0.01         -         0.01           Crude materials, inedible, except fuels         8.28         5.21         8.47           Mineral fuels, lubricants         0.24         0.12         0.20           Animal, vegetable oils & fats         0.37         0.03         0.62           Chemicals         9.08         2.13         9.97           Manufactured goods classified chiefly by         37.61         58.70         44.75           Machinery & transport equipment         20.35         30.29         18.49           Miscellaneous manufactured articles         1.02         2.46         0.97           Commodities & transactions not classified according to kind         0.02         -         0.04           Total         100.00 possos)         42.130         3.378         21.000         10	2	ndustr	' Total	1 1959	1960	1961	Total	1959	1960	1961
Beverages & tobacco       0.01       -       0.01         Crude materials, inedible, except fuels       8.28       5.21       8.47         Mineral fuels, lubricants       0.24       0.12       0.20         Animal, vegetable oils & fats       0.37       0.03       0.62         Chemicals       9.08       2.13       9.97         Manufactured goods classified chiefly by materials       37.61       58.70       44.75       2         Machinery & transport equipment       20.35       30.29       18.49       2         Miscellaneous manufactured articles       1.02       2.46       0.97         Commodities & transactions not classified according to kind       0.02       -       0.04         Total       100.00 100.00       100.00       100.00       100.00         Walue in 1.000 pessos)       42.130       3,378       21,000       17		Food	23.02	1.06	16.48	34.93	3.56	2.10	3.73	4.39
Crude materials, inedible, except fuels       8.28       5.21       8.47         Mineral fuels, lubricants       0.24       0.12       0.20         Animal, vegetable oils & fats       0.37       0.03       0.62         Chemicals       9.08       2.13       9.97         Manufactured goods classified chiefly by materials       37.61       58.70       44.75       2         Machinery & transport equipment       20.35       30.29       18.49       2         Miscellaneous manufactured articles       1.02       2.46       0.97         Commodities & transactions not classified according to kind       0.02       -       0.04         Total       100.00 100.00       100.00       100.00       100.00         (Value in 1.000 pesos)       42.130       3.378       21.000       17		Beverages & tobacco	0.01	1	0.01	0.01	0.12	0.52	1	1
Ls & fats  0.37		Crude materials, inedible, except fuels	8.28	5.21	8.47	8.64	24,13	75.22	8.31	10.93
Animal, vegetable oils & fats  Chemicals  Chemicals  Manufactured goods classified chiefly by materials  Machinery & transport equipment  Miscellaneous manufactured articles  Commodities & transactions not classified according to kind  Total  (Value in 1.000 pesos)  Chemicals  9.08 2.13 9.97  44.75 2  0.03 20.35 30.29 18.49 2  100.05 - 0.097  42.130 3.378 21.000 17		Mineral fuels, lubricants	0.24	0.12	0.20	0.31	0.07	0.02	0.13	0.03
Chemicals       9.08       2.13       9.97         Manufactured goods classified chiefly by materials       37.61       58.70       44.75       2         Machinery & transport equipment       20.35       30.29       18.49       2         Miscellaneous manufactured articles       1.02       2.46       0.97         Commodities & transactions not classified according to kind       0.02       -       0.04         Total       100.00 100.00       100.00       100.00       100.00         (Value in 1.000 pesos)       42.130       3.378       21.000       17		Animal, vegetable oils & fats	0.37	0.03	0.62	0.14	1.50	1.72	0.70	2.60
lassified chiefly by 37.61 58.70 44.75 : equipment 20.35 30.29 18.49 :tured articles 1.02 2.46 0.97 :tions not classified 0.02 - 0.04 100.00 100.00 100.00 1		Chemicals	9.08	2.13	9.97	9,35	5.76	1.81	5.77	8.66
tured articles 1.02 2.46 0.97 ctions not classified 0.02 - 0.04 100.00 100.00 100.00 100.00 100.00 1			37.61	58.70	44.75	25.14	48.33	15.42	64.81	47.01
tured articles 1.02 2.46 0.97 ctions not classified 0.02 - 0.04 100.00 100.00 100.00 10 100.00 17		Machinery & transport equipment	20.35		18.49	20.66	15.43	1.98	15.37	25.50
tions not classified 0.02 - 0.04 100.00 100.00 100.00 100.00 42.130 3.378 21.000		Miscellaneous manufactured articles	1.02	2.46	0.97	0.82	0.93	1.17	0.84	0.87
100.00 100.00 100.00 100.00 42.130 3.378 21.000		Commodities & transactions not classified according to kind	0.02		0.04	*	0.17	0.04	0.34	0.01
42,130 3,378 21,000		Total	100.00	100.00	100.00	100.00	100.00	100.00	100.00	100.00
		(Value in 1,000 pesos)	42,130	3,378	21,000	17,752	22,230	4,992	10,510	6,729

\*Less than P500.00.

Table 15. NNI IMPORT SUBSIDIES: RATIO OF SUBSIDIES IMPORTS FROM OTHER COUNTRIES TO SUBSIDIES ON NNI IMPORTS FROM US.

		1	Rati	08	
ITC	Group	Total	1959	' 1960 '	1961
0	Food	0.08	2.92	0.11	0.05
1	Beverages & tobacco	<b>8.</b> 67	-	-	-
2	Crude materials, inedible, except fuels	1.54	21.34	0.49	0.48
3	Mineral fuels, lubricants	0.16	0.25	0.33	0.04
4	Animal, vegetable oils & fats	2.15	86.00	0.56	7.29
5	Chemicals	0.33	1.25	0.29	0.35
6	Manufactured goods classified chiefly by materials	0.68	0.39	0.72	0.71
7	Machinery & transport equipment	0.40	0.10	0.42	0.47
8	Miscellaneous manufactured articles	0.48	0.70	0.44	0.41
9	Commodities & transactions not classified according to kind	4.62	-	4.38	-
	Total NNI Import Subsidies	0.53	1.48	0.50	0.38
					***************************************

Ratio = Tariff subsidies for imports from non-US suppliers

Tariff subsidies for imports from US

estimates of the implied tariff subsidies from the imports of these industries on account, firstly, of Republic Act 901 which gave tax-exemption to NNI of "all" national taxes and seccondly, of the preferential trade with the Unites States in accordance with the Laurel-Langley Agreement. Between 1959 and 1961, the exemptions of NNI according to law were already "partial", but they were still on the high side. According to treaty obligation, moreover, imports from the US were given 50 per cent tariff reductions.

- (1) There were strong reasons to suspect that the data on NNI imports were incomplete, and the discrepancy with figures derived from the Department of Finance, which administered the law on NNI, showed the understatement and undercoverage of these imports. We assumed that understatement and undercoverage of NNI imports was prevalent. Thus, the attempt to analyze the NNI imports in terms of commodity composition, year-to-year change, geographic sources of import supplies, and tariff subsidies implied should be viewed as an attempt to say what can be said under the circumstances.
- (2) The foreign exchange problems during the period of the study, which were quite acute, had their telling blow on the levels of imports. On a commodity-by-commodity inspection, the levels of imports varied drastically without any distinct pattern. The levels of 1959 were much lower than 1960, but so were the NNI imports of 1961 relative to 1960.

- (3) The NNI imports also became relatively concentrated on raw materials and consumption goods and departed drastically from the national import pattern in terms of consumption goods-capital goods classifications. This striking observation strengthens the notion that the NNI import substituting industries were relatively highly import dependent. 10
- (4) The value of recorded NNI imports during the period were relatively unimportant compared to total imports. But the apparent statistical undercoverage of the NNI imports meant that the relative share of the NNI imports to total exports could have been larger than we have derived. This undercoverage was due to a combination of two things, which were impossible to isolate in view of lack of any additional information. Firstly, an underreporting of NNI imports might have been inherent in the documents which were utilized by the Tariff Commission in assembling the NNI import data. Secondly, because privileged access to foreign exchange allocations were no longer as easily available, some NNI found it necessary to purchase import supplies through other commercial channels -- either through other importers with foreign exchange allocations or through a system of securing their own allocations without causing their applications for import allocations pass through the complex administrative system which

<sup>10</sup> This has been argued in another paper, G.P. Sicat, "Import Dependent Import Substitution," Institute of Economic Development and Research, University of the Philippines (August, 1965), mimeo. This observation is also consistent with the finding that as foreign exchange resources became more scarce, the rates of return of the new and necessary industries fell. See G.P. Sicat, "Rates of Return in Philippine Manufacturing," Insti-

allowed for greater exemptions under the law covering NNI. Moreover, by 1961, the Basic Industries Act (R.A. 3127) provided another outlet for more liberal import privileges at least in terms
of new machinery imports for those NNI who were able to secure
privileges under this law. (We shall have occasion to mention
this new act at the end of this paper.)

- (5) A geographic study of the source of import supplies of the NNI revealed the dominance of the US. The NNI import supplies from the US as a per cent of total NNI imports is higher than the average share of imports from the US to total Philippine imports. While the Laurel-Langley Agreement may have accounted for part of this phenomenon, it does not explain why the relative dependence of NNI imports from the US is greater than the national average. This difference is apparently accounted for by the fact that the import substituting industries which were largely consumer goods were early imitations of substitutions of previous imports from the US, more than from any country. Thus, the NNI imports of materials -- whether unfinished or semi-finished -- had to come from the US in greater degree.
- (6) The computations of implicit tariff subsidies shows that as much as 64 million pesos of tariff revenues were foregone for the years 1959 to 1961, about 8 per cent of the total customs

tute of Economic Development and Research, University of the Philippines (Discussion Paper 65-4, July 13, 1965).

collections for these years. Because in a foreign exchange control system, the grant of an exchange allocation already grants enormous scarcity premium to the grantee it can be concluded that the quantity of the importations would have been little affected within the before-and-after tariff subsidy price of the imports. Thus, the NNI imports were price-inelastic within the relevant price range and the loss in revenues can be interpreted as "real" from the standpoint of the government. These additional subsidies simply increased the premium price on the allocations to the NNI. Another aspect of the implied subsidies is that in view of the preferential rates for imports from the US, the implied subsidies on imports from the US were much higher than those received by imports from other countries.

\* \* \*

As a postscript, it is interesting to mention briefly the Basic Industries Act (R.A. 3127), passed into law in mid-1961. The pressure for extending incentive benefits to some industries became quite strong as the anticipated termination of the NNI law drew nearer. The new Act gave the following tax exemptions of imports of machinery, equipment, and spare parts of firms engaged in "basic" activities (somewhat loosely defined by broad groups of commodities and determined by a Board of Industries) from the payment of the "special import tax, compensating tax, foreign exchange and tariff duties." The industries promoted under this law constitutes a new chapter to Philippine industrial

history, and it shall be the subject of another paper. 11 Suffice it to say here that some NNI were able to secure privileges under this law in 1961 and were thus able to make importations of capital equipment availing of these more generous privileges. Thus, our NNI import statistics for 1961 are more than ever influenced by these imports which were covered by new privileges and administered by a different administrative board.

We still have to know more about the new and necessary industries which were promoted by the economic policies of the 1950's. Descriptive material on these industries, coupled with a lot of insights which were inevitably tied to the policy climate of this period, have been provided by others, notably by Golay. But the quantification of the experience of these industries, as they adjusted to the changes in the economic climate and to the policies which shaped this climate, are still inadequate. This paper attempted to contribute towards the quantification of this experience.

<sup>11</sup>A study along the same line as this paper will be the subject of joint work between Alfonso Bascos, who is currently finishing a master's paper on the basic industries act, and this author.

<sup>12</sup>F.H. Golay, op. cit., especially Chapter 11.

### Appendix A. MAJOR PRODUCT LINES ENCOURAGED BY LAW ON NNI

### Food Manufacturing Industries

Preserving, packaging and canning meat and meat products, fruits and vegetables, fish, dairy products, coffee, cocoa, chocolate and confectionery products, miscellaneous food preparations such as paste products, feeds for animals and fowls, food seasoning, sauce and juices.

# Leaf Tobacco Flue-Curing and Redrying

### Manufacturers of Textiles

Spinning, weaving, finishing and knitting processes, making of bags and articles from fibers, ribbon and labels, canvass, socks and hosiery, towels, tricot fibers, braidings, cords, wicks, absorbent gauze, gas mantle tapes, twines, fishing nets, hand gloves, brassieres, suspenders, weaving apparel and other made-up textile goods, shoe laces, surgical gauze, bandage, tapes, rubberized cloth, and other processing of fibers.

## Manufacturers of Wood and Wood Products

Wood preserving treatment, plastic laminations of wood and wood products, veneer and plywood, ladies' fans, wood tile and miscellaneous wood articles such as jalousies, venetian blinds, coir bristles, and other fiber products.

# Manufacturers of Paper and Paper Products

Manufacturers of pulp, paper and paperboard, and articles from pulp, paper, paperboard, and wallboard.

# Manufacturers of Metal Products

Non-basic iron and steel, such as galvanized steel sheets, structural steel frames, hand tools, containers and other tin wares, tin crowns and bottle caps, household utensils and kitchen wares, metalcraft products, barbed wires, fence wires, staples and other manufactured articles of metal like cabinets, tables, flat iron, kerosene stoves, oven, lamps, etc.

## Manufacturers of Non-Electrical Machinery

Agricultural machinery and parts, plus other miscellaneous machinery and equipment fall under this industry group.

# Manufacturers of Electrical Equipment, Apparatus, Appliances and Supplies

Manufacturing and assembling of television sets, radio, refrigerators, air conditioning units, bulbs, storage battery, electric flat iron, insulated wires, ballast, electric range and stoves, etc.

### Miscellaneous Industries

Optical goods, crude petroleum, plastic products, organs, pianos, phonograph records, juke boxes, and phonograph materials.

## 6 Manufacturers of Leather and Leather Products

# Manufacturers of Rubber Products

Tires, foam, camelback, hard rubber battery, cases, polyvinyl soles, shoes and sheetings, moulded mechanical and pharmaceutical goods, rubber cement, recapping materials for tires, and other miscellaneous rubber products.

# Manufacturers of Chemical and Chemical Products

Basic chemical like sulphuric acid, glycerine, glue, caustic soda, vegetable oils, resins, etc., and chemical products such as medicinal and pharmaceutical preparations, cleansing compounds, paints, varnishes, lacquer, printing ink, and other miscellaneous chemical products.

## Manufacturers of Non-Metal Products

Structural clay, pottery, china wares and earthenwares, bottles, jars, sandpaper, asbestos, lime, chalks and cement products.

Appendix B. SUMMARY OF IMPORTS OF NEW AND NECESSARY INDUSTRIES BY COUNTRIES OF ORIGIN (1,000 Pesos)

		UN	ITED ST	ATES	OTH	ER COUN	TRIES
Code	Division	1959	1960	1961	1959	1960	1961
01 02	Meat & Meat Preparations Dairy Products, Eggs and	52			35	2	
-	Honey		276	299	155	349	277
04	Cereal & Cereal Preps.			10,264	6	1,977	1,585
05	Fruits and Vegetables	2	67		2		3
06	Sugar & Sugar Preps.		27	8			
07	Coffee, Tea, Cocoa, Spices						
	and Manufactures Thereof		2,323	88	200	611	258
0.8	Feeding Stuff for Animals	25	965		87	378	253
09	Miscellaneous Food Preps.		15	2	15		2
11	Beverages	-	5		40		
12	Tobacco & Tobacco Mfrs.			1			
21	Hides, Skins, Fur Skins		242	68	130	138	28
22	Oil Seeds, Oil Nuts &		212	0.0	100	100	20
£ 4-	Oil Kernels		112	48	14		
23	Crude Rubber, Including				2.		
20	Synthetic and Reclaimed		1,380	1,787	118	1.621	2,085
24	Wood, Lumber and Cork		275				159
25	Pulp and Waste Paper	68	768		95	965	364
26	Textile Fibers (not manu-	0.0	700	7/1	. 33	300	501
20	factured)	144	6	476	4,188	2 625	2,908
27	Crude Fertilizers & Crude	144	U	.470	4,100	2,025	2,300
21		1	132	104	26	241	81
0.0	Minerals	1	132	104	20	241	0.1
28	Metalliferous Ores and		7.2			5	1
00	Metal Scrap		13			5	7
29	Animal & Vegetable Crude	0	11.0	0.11		7.00	7.0
	Materials	2	42	24	6	169	19
31	Mineral Fuels, Lubricants	•	0.77	7.05	7.0	7.07	0.7
	and Related Materials	8	97	105	13	187	21
41	Animal & Vegetable Oils,						
	Fats, Greases and De-			2.0	7.00	0.57	5.01
	rivatives	2	144	30	160	371	524
51	Chemical Elements and	0.0			0.53	7 770	7 207
	Compounds	38	1,830		251	1,773	1,307
52	Mineral Tar		*	6			
53	Dyeing, Tanning & Coloring			2.2.2		7 000	
	Materials	74	761	382	137	1,292	754
54	Medicinal & Pharmaceutical						
	Products	7	291	98	186	74	6,853
55	Essential Oils, Perfume						
	Materials, Toilet						
	Polishing and Clean-		-				
	sing Preparations		5	6	4	5	9

		UN	ITED STA	ATES	OTH	ER COUN	TRIES_
Code	Division	1959	1960	1961	1959	1960	1961
56	Fertilizers, Manufactured			83			27
59	Explosives & Miscella- neous Chemical Mate-						
	rials and Products	42		899		1,299	1,110
61	Leather & Leather Mfrs.	9	21	14	55	8	12
62	Rubber Manufactures	119	182	73	11	100	32
63	Wood and Cork Mfrs.			5	120	7	18
64	Paper, Paperboard and Mfrs. Thereof	548	819	1,333	805	184	151
65	Textile Yarns, Fabrics						
66	<pre>% Made-Up Articles Non-Metallic Mineral</pre>	1,139	3,606	1,620	682	6,131	
	Manufactures	106	578	335	126	769	129
67	Gold, Silver, Platinum,						
	Gems & Jewelry	*	43			28	
68	Base Metals	2,275	21,389	6,193	2,353	26,173	8,363
69	Manufactures of Metals	212	963	411	75	508	134
71	Machinery Other Than Electric	2,047	7,683	6,712	628	13,194	11,214
72	Electric Machinery, Apparatus and		,				
	Appliances	670	1,679	757	548	1,106	480
73	Transport Equipment	8	101	20	88	174	48
81	Prefabricated Buildings Sanitary Plumbing, Heating, Lighting Fix	3,					
83	tures & Fittings Travel Goods, Handbags	38	43	103	35	14	3
0.0	and Similar Articles			5			2
84	Clothing	126	*	19	21	*	
86	Professional, Scienti-	120					
	fic & Controlling						
	Apparatus & Instru- ments	10	78	105	8	99	26
89	Miscellaneous Manufac-	7.0	0.07	0.5	F 0	200	222
	turing Articles	10	387	65	50	299	232 *
91)				*	2	53	•
)	Returned Goods		0.0	0.0			
93)			20	29			
	GRAND TOTAL	7,783	53,704	34,613	11,616	63,009	41,613

<sup>\*</sup>Less than Pl,000.

### Appendix C. THE COMPUTATION OF IMPLIED TARIFF SUBSIDIES

The computation of implied tariff subsidies of NNI is only one of the important subsidies that NNI industries received. The other bulk of the benefits received by NNI were the internal revenue taxes from which NNI were exempted, not to mention privileged access to foreign exchange allocations. In view of the preferential tariff rate provisions of the Laurel-Langley Agreement for imports from the US, we separate these imports and the implied subsidies granted to them in contrast to imports from all other countries.

To compute for the tariff subsidy, we simply used the following method:

Let

 $V_{it}$  = (dutiable) value of import good  $\underline{i}$ , c.i.f. in year t

 $t_{i+}$  = tariff rate on <u>i</u> in <u>t</u>

e<sub>t</sub> = tax-exemption rate in year t by virtue of the schedule of NNI exemptions (Republic Act 901) applied across the board for all NNI

u<sub>t</sub> = preferential rate to imports applied across
 the board for all US imports, due to Laurel Langley treaty; 0 < u < 1, for US; u = 1
 otherwise.</pre>

Then we define the following:

- (a) total tariffs due on good  $\underline{i} = t_{it} V_{it}$
- (b) total tariffs subsidy from the payment of taxes in view of RA 901

$$S_{it} = e_t u_t t_i V_i$$

It follows that the

net tariffs paid = 
$$t_{it}$$
  $V_{it}$  -  $S_{it}$ 

=  $t_{it}$   $V_{it}$  -  $e_t$   $u_t$   $t_{it}$   $V_{it}$ 

=  $(1 - e_t u_t)$   $t_{it}$   $V_{it}$ 

where  $e_t u_t = the net tariff subsidy rate on good <math>\underline{i}$  at year  $\underline{t}$ .

The following were the values of et from 1959 to 1961:

 $e_{1959} = 0.90$ 

 $e_{1960} = 0.75$ 

 $e_{1961} = 0.50.$ 

For the same period, the value of  $u_t$  remained the same at 50 per cent. For all countries other—than the US,  $u_t$  = 1 otherwise.

Since we are interested in the value of the implied tariff subsidies, we computed only for the value of  $S_{it}$ . Below, we demonstrate the computations for  $S_{it}$ .

Illustrations of the computations are shown in the succeeding two tables. Afterwards, tables of total dutiable values and tariff subsidies by 2-digit SITC are presented as Appendix C-1.

Next, we were interested in showing the average rates of subsidy, per two-digit import item, relative to the dutiable value of the good. Since the rates differed for the respective commodities, we decided to get the implicit average rates based on the total computed rates. This was done by the following method:

Average 2-digit tariff subsidy rate (i) =  $(V_i + S_i)/V_i$ = 1 +  $S_i/V_i$ .

The fractions  $S_i/V_i$  are equivalent to an average of individual rates  $e_t$   $u_t$   $t_i$ , which are based on specific commodities. Appendix C-2 presents the 2-digit implied tariff subsidies in relation to the original dutiable values of the imports. We recall that Table 13 presents the 1-digit implied average rates of tariff subsidies.

f this implied tariff subsidy for the following commodities;

		•		1959			1960	-		1961	
Code	Description '	Tariff, Code	V, 159	ti	S <sub>159</sub>	Vi60	ţ.	8,160	Vi61,	t,	Si61
812-02.01	Sinks, wash basins, and like sanitary fitting of ceramics	6910	7307	adval.	3208						
211-01.20 Hides of buffalo, mules & undresse	Hides of cattle, buffalo, horses, mules & asses, undressed	4101				241,786	adval. 50%	90,670	90,670 60.053	adval. 50%	15.013
211-04.00	211-04.00 Goat skins and kidskins	4101						•	4.637	ರ	1,159
632-09.13	632-09.13 Spools, cops, bobbins, etc.	4426							5,423	æ	1,356
211-09.00	211-09.00 Hides & skins, n.e.s.	4101							7 7 6	adval.	020

For Non-U.S. Imports:

191	S <sub>i</sub> 61		7a1. 82	d val.		7.81.
1961	+		ad val.	ದ		a1 val
1.01	V 161		1,075 1,651	2,303		4,637
	S <sub>160</sub>					
1960	† 1,		ad val.			
and the state of t	V, 160		14,528			
	S <sub>159</sub>	409			16,132	
1959	† 1.	ad val. 2,271 20%			ad val.	
	Vi59	2,271			119,502	
	Tariff Code	6910	7520	4426	4504A	4101
	) Description	Sinks, basins, and like sanitary fittings of ceram- ics	Sinks, basins, and like sanitary fittings of iron and steel	Spools, cons, bobbins, etc.	Agglomerated cork materials	Goatskins and Kidskins
	Code	812-02.01	812-03,01	632-09,13	633-01.00	711-04.00

# Appendix C.l. DUTIABLE VALUE AND TARIFF SUBSIDY BY COMMODITY GROUPS AND COUNTRIES (1,000 Pesos)

									OT	OTHER COUNTRIES	TRIES		
				UNITED SIAIES	SIAIES								
		9 5	6	1 9 6	0 9	1 9 6	6 1	195	6	196	0	196	1
0 "U	nivision			>		Λ	S	>	S	>	S	<b>N</b>	S
0.0	Meat & Meat Preps.	52	21	ł	;	!	}	35	22	2	*	1	1
02		!	Į Į	330	101	422	106	155	21	395	99	308	23
0.4	$\rightarrow$ m $\alpha$	2	¦	5,017	1,881	23,184 258	5,796 64	5	* *	2,135	79	4,024 11	64
90	S	!	1	30	11	00							1
5		1	ŀ	2,538	952	254	63	200	53	663	133	200	71
0 8	Feeding Stuff for Animals	25	11	1,202	451	h 29	163	87	24	378	112	657	131
60	Miscellaneous Food Preparations		11	19	7	7	- 5	15	1 26	11	11	- 1	*
12	Tobacco & Tobacco	1	1	1	;	₽	Н	1	1	1	;	1	1
21	Hides, skins, fur skins	1	i	274	103	162	41	130	12	157	12	т,	-
22	Oil Seeds, Oil Nuts g Oil Kernels	ŀ	1	144	54	149	37	14	21	1	1	;	!
23	Crude Kubber, in- cluding Synthetic and Reclaimed	1	1	1,598	599	3,282	821	118	14	1,834	206	4,614	34
24	Wood, Lumber and Cork Pulp & Waste Paper	68	31	318	199	1,484	371	95	12	86 1,113	10	374 1,225	6.
26	Textile Fibers (not manufactured)	141	free	7	2	733	183	4,188	21	3,149	234	5,689	28.

				UNITED STATES	STATES				0	OTHER COL	COUNTRIES		
		195	6	196	0	196		195	6	196	0	1 9 6	1
1	ייירת	Δ	S	Λ	S	>	S	<b>N</b>	S	<b>&gt;</b>	S	>	S
ode	31	_											
27	Crude Fertilizers & Crude Minerals	٦	નંદ	207	78	300	7.5	26	က	296	309	232	1
28	ife 11	1	1	14	2	1	1	1	1	2	*	#	*
29	<pre>8 Vegeta</pre> Materia	2	æ	58	22	28	7	ဖ	#	197	20	59	
31	Mineral Fuels, Lub- ricants and Related Materials Animal & Vegetable	ω	#	112	42	219	55	13	44	204	14	21	
	Fe	2	1	348	130	98	24	160	98	416	73	879	17
51	Chemical Elements £ Compounds Mineral Tar	38	16	2,197	824	3,080	770	251	28	2,849	185	3,650	15
53	Tann ring s	74	32	842	316	1,023	256	137	25	1,410	247	1,581	18
24	E Phar	7	က	382	143	179	4 5	186	18	80	7	143	П
5.5	Essential Oils, Per- fume Materials, Toilet Polishing & Cleansing Preps.	i	1	7	5	21	ស	<b>±</b>	2	r.	H	20	
56 59	Fertilizers, Manufactured Explosives & Mis-	1	1	1	1	108	27	1	1	1	1	47	
19	cellaneous chemical Materials & Pro- ducts Leather & Leather Manufactures	42 9	18	1,725	808	2,204	551	135 55	17 23	1,446	167	2,787	23

	1	S	10	ц3		0 +	697	20		1	2,064	33	1,618	91				*	1
	196	>	72	6.3	70	312	4,279	250		!	18,924	329	28,131	982	132		67		1
COUNTRIES	0	S	21	=	+	29	1,342	72		#	4,529 ]	78	1,422	178	15		ч		i i *
OTHER COU	1 9 6	>	106	c	DO .	149	6,545	α Ω	)	30	28,194	547	14,190	1,185	200		12		<b>*</b>
0	6	S	2	,	10	118	212	5.7	5	1	247	25	09	21	18		12		13
	195	>	11		120	802	682	301	0 7 7	1	2,353	7.5	628	97	88		35		21
	1	S	23	) 		1,012	880	2 3 5	/ CT	1	2,195	192	3,329	323	16		33		യവ
	1 9 6	>	113	1	9	3,933	3,519	•	679	ł		166	13,316	9.9	•		132		22 23
STATES	0 9	တ	1.7	1	1	362	1 135	•	7 4 7	5	6,863	397	3,165	674	<b>1 1</b>		17		! <b>«</b>
UNITED STATES	196	>	081	0 H	!	891	3 8 2 8	60	645	8 11	18,303	1,059	8,460	י 196	116		9 11		1 *
	5 9	တ		0	;	247	513	9	£ <del>1</del>	40	23	95	921	o o	, m		17		57
	1 9	>	5	677	1	248		66767	106	*	2,275	212	2,047	0		•	38		126
	•	nivie ion	TOTATA TO	Rubber Manutactures	ures		s, Made-	Up Articles Non-Metallic Mine-	ral Manufactures	tinum, Gems and	Jeweiry Base Metals	s of	ry other lectric	nery,	Appliances Transport Equipment	ช	Heating, Lighting Fixtures & Fittings	Travel Goods, Hand-	cles
4			ode	62	2	<b>†</b> 19	65	99	7	ò	89	69	71	72	73	7 8		83	<b>1</b> 8

1	1			5	43 free		<del>111</del>		
	6 1	S			4	- 1	9		
	1961	Δ		73	38 <b>%</b>	1	124,93 056,08		
ES	1				9	arts			
NTRI		S		10	77 free	1	9,743		
COD	1960			0	16 35	v .			
OTHER COUNTRIES		>		110	31	;	1,349 69,315		
0	1			Н	32 free	<b>!</b>	9 61		
	5 9	S			fr	'	1,3		
	1959	>		<b>c</b>	50	1	165		
1									
		S		19	99 8	1	,752		
	1961	1		က	မွ		4 17		
	П	>		243	156	1	0,91		
res	1	i		32	154	80	80 7		
STATES	0	S			r-1		20,9		
UNITED	0 9 6	0 9 6 1	1 9 6 (			48	411	20	664
CNU							55		
		S		#	# !	;	229		
	1, 9 5 9			_			ml ml		
	6	>		10	1 10	;	7,333 3,229 55,499 20,980 70,914 17,752 11,165		
1	1	1	_				1		
			rofessional, Scientific and Controlling	and S	ing	spoo	1		
		Division	Professional, Scientific a Controlling	Apparatus and Instruments Miscellaneous	Manufacturing Articles	Returned Goods	GRAND TOTAL		
		Divi	fessient	para stru cell	Manufact Articles	urne	KAND		
			Pro	AF In		Ret	GF		
		Code	9 8	ි හ	91)	83)			

\*Less than Pl,000.

V = Dutiable Value

S = Tariff Subsidy

Appendix C-2. IMPLIED TARIFF SUBSIDY RATES, BY TWO-DIGIT GROUPS

		UNITED STATES			OTHER COUNTRIES			
					1050	1060	1961	
ode	Division	1959	1960	<u>1961</u>	<u>1959</u>	1960	1301	
01	Meat & Meat Preparations	1.40	-		1.14	*	- 07	
02	Dairy Products, Eggs & Honey	-	1.32		1.14	1.17	1.07	
04	Cereal & Cereal Preparations	-	1.22		*	1.04	1.02	
05	Fruits and Vegetables	1.50	1.37	1.25	*	-	1.18	
06	Sugar & Sugar Preparations	// <del>-</del>	1.37	1.23	<b>-</b> ,	-	y <b>-</b>	
07	Coffee, Tea, Cocoa, Spices							
0 1	& Manufactures Thereof	_	1.37	1.25	1.26	1.20	1.15	
0.8	Feeding Stuff for Animals	1.44/	1.38	1.25	1.28	1.30	1.20	
0.9	Miscellaneous Food Preps.	_ /	1.37		1.07	-	*	
11	Beverages Beverages	-/	1.40	- \	1.65	-	- /	
	Tobacco & Tobacco Manufactures	_ /	_	1.25	-	-	-/	
12	Tobacco & Tobacco Handractures	_	1.38		1.09	1.08	1.08	
21	Hides, Skins, Fur Skins Oil Seeds, Oil Nuts & Oil		Tilly			. /		
22	Variable	1	1.38	1.25	2.50	_		
0.0	Kernels Crude Rubber, Including Synthe-		7					
23	tic and Reclaimed	/ _ Y /	1.37	1.25	1.12	1.11	1.07	
٥.		_ \(	1.63	/ <del>-</del>		1.12	1.07	
24	Wood, Lumber and Cork	1.46	1.37	1.25	1.13	1.07	1.05	
25	Pulp and Waste Paper Textile Fibers (not manufac-	_,,,					2	
26		_	1.29	1.25	1.01	1.07	1.05	
1,21	tured)		7.					
27	Crude Fertilizers & Crude	*	1.38	1.25	1.12	2.04	1.04	
	Minerals	/ :				-/	1 /	
28	Metalliferous Ores & Metal	6.	1.36		_	10	*	
	Scrap	17.	1,00		/		1	
29	Animal & Vegetable Crude	*	1.38	1.25	1.67	1.10	1.07	
	Materials		1.00		11	//	-	
31	Mineral Fuels, Lubricants &	1.50	1.38	1.25	· k	1.07	1.04	
	Related Materials	1.50	1.00	1.20	1		\$ 1000 %	
41	Animal & Vegetable Oils, Fats,	1.50	1.37	1.25	1.54	1.18	1.20	
	Greases and Derivatives	1.42		1.25	1.11	1.09	1.04	
51.	Chemical Elements & Compounds	1.42	1.00	1.26		4-	_	
52	Mineral Tar			1.20				
53	Dyeing, Tanning & Coloring	7 1.0	1 20	1.25	1 10	1 18	1.11	
	Materials	1.43	1.30	1.23	T • TO	T. T.		
54	Medicinal and Pharmaceutical	7 100	7 27	1.25	1.10	1.09	1.07	
	Products	1.43	1.37	1.20	1.10	1.00	1.07	
55	Essential Oils, Perfume Mate-							
	rials, Toilet Polishing &		1 00	7 21	1.50	1.20	1.20	
	Cleansing Preparations	7-4	1.29			1.20	1.02	
56	Fertilizers, Manufactured		_	1.25	_	_	1.02	
59	Explosives & Miscellaneous							
	Chemical Materials and	7 1.0	7 1.77	1 05	1/12	7 70	1 100	
	Products	1.43	1.4/	1.25	TITO	T • T Z	. 1.00	

OTHER COUNTRIES

UNITED STATES

		where the same have been been an arranged to the same and					
Code	Division	1959	1960	1961	1959	1960	1961
61 62 63	Leather & Leather Manufactures Rubber Manufactures Wood and Cork Manufactures	1.44			1.42 1.18 1.13	1.11 1.20 1.50	1.08 1.14 1.69
64	Paper, Paperboard and Manufactures Thereof	1.45	1.41	1.26	1.15	1.19	1.13
65 66	Textile Yarns, Fabrics and Made-Up Articles Non-Metallic Mineral Mfrs.	1.45	1.38		1.41	1.21	1.16
67	Gold, Silver, Platinum, Gems and Jewelry	*	1.38	_	_	1.13	
68 69	Base Metals Manufactures of Metals		1.37		1.10 1.33	1.16	1.11
71	Machinery other than Electric	1.45	1.37	1.25	1.10	1.10	1.08
72	Electric Machinery, Apparatus and Appliances		1.38				
73 81	Transport Equipment Prefabricated Buildings, Sani- tary Plumbing, Heating,	1.38	1.38	1.25	1.20	1.08	1.09
83	Lighting Fixtures and Fittings Travel Goods, Handbags and	1.45	1.37	1.25	1.34	1.07	1.0
	Similar Articles	- 1.45	- *	1.23 1.26		- *	*
84 86	Clothing Professional, Scientific and Controlling Apparatus and	1.45		1.20	1.02		
89	Instruments Miscellaneous Manufacturing	1.40	1.38	1.25	1.12	1.09	1.0
91 )	Articles	1.40	1.37	1.25	1.64	1.24	1.1
93 )	Returned Goods	_	1.40	_	-	-	-
	GRAND TOTAL	1.44	1.38	1.25	1.12	1.14	1.0

The rates are computed as follows:

<sup>\*</sup>Less than P1,000.